Justice of the Peace Court Re-opening Plan for Civil Locations

This plan outlines the potential phases for the reopening of Justice of the Peace Court locations as the threats to exposure to the COVID-19 virus dissipate. It must be understood, that as the situation remains uncertain and ever changing, the Court and its employees must remain flexible and innovative in our approach to a return to standard business. The intention of this plan is to provide basic guidance as we move towards a more stable, consistent state of normal operations. Additionally, variations of these guidelines are likely from Court location to location based on a number of factors, not the least of which may be size and configuration of a particular location. Based on circumstances, the Court may find itself in multiple phases of this plan simultaneously. Additionally, after advancing to a particular phase of this reopening plan, the state of affairs may change, requiring the reversion to an earlier phase. The Court and its employees must be diligent to monitor and recognize those situations, and be prepared to make those adjustments as necessary.

Current Status of Case Processing since March 23, 2020 Minimal Staff in Locations

The total number and age of filings to be processed in each civil location must be monitored and reported weekly. These figures shall be compiled by each County's JOM/Supervisor and sent to the Operations Manager weekly.

- Minimal clerical and Judicial staff only
 - o Managers scheduling and tracking when clerical staff are on site
- Social distancing requirements in place and staff following safety protocols regarding disinfecting areas and hand washing
- Security staff conducting health screenings based on established protocol
- Functions of clerical staff while on premises
 - Opening, clocking in and entering any mail that can be handled at this point
 - Processing all Case Withdraws and Satisfied filings
 - o Returning phone calls and answering questions of the public
 - Also responding to Court Emails
 - o Entering returns for green cards
 - o Entering returns for wage attachments
 - o Accepting/Rejecting e-filings for Everything but LLT's
 - o Preparing cases for when they can be processed
 - Making Copies of debts
 - Putting the Certified Envelope with each debt case
 - Adding Garnishee number to the Wage attachments
- As we prepare for handling items through video during Phase II and forward, need to determine equipment needs in each location
 - Video cameras for computers 19 to have 1 on each bench and 1 on each judge pc in chambers
 - o VPN/remote access for judges/clerical
 - Recording of video matters

Method of electronic or digital signature by judge (if necessary)

Phase I

Opportunities for Case Resolution Prior to Reopening/Soft reopening to reduced number of staff.

Could begin this Phase with approval of Chief Magistrate

- All JP Court locations are staffed with clerical personnel who will answer telephone calls and process different case types using the below standards as a guide
 - JOMs/Clerical staff with remote access can assist with these functions, based on their access to the required technology
 - The processing/managing of these cases may differ from location to location based upon limitations of the facility itself and the number of staff and judges who can safely occupy the building while maintaining appropriate social distancing.
 - Each location will assist the other locations with case processing tasks when able to do
 so. JOMs/Clerical staff with remote access can assist with these functions, based on their access to the required technology
- Social distancing requirements in place and staff following safety protocols regarding use of masks, disinfecting areas and hand washing
- Number of staff able to safely occupy court locations (not including JOM/Supervisor in office):

Court 9: 2

Court 13: 5

Court 16: 4 – provided it's in keeping with the overall Kent County Courthouse plan

Court 17: 3

- When the facility size does not allow for entire staffs to work at a location, managers will develop a staffing rotation plan to rotate assigned clerks through the court location
- When assigning staff to work in rotations at locations or from home, managers should take into consideration any obstacles to staff members, such as the closing of schools, daycares, etc. and attempt to schedule those employees accordingly.
- Security staff conducting health screenings based on established protocol

Work that can begin to be processed during this Phase:

The total number and age of filings to be processed in each civil location must be monitored and reported to Operations Managers each week.

Debt/ Trespass Cases - Acceptance and Entry of Cases	
Work to be Done	All new filings to be accepted and entered as per standard procedure
How to be Done -	Cases to be accepted via E-flex

	Can be done via VPN access
	Paper filings, submitted with credit card information (MISC029) or
	Check.
	 Cases can be mailed/put in drop box or sent via
	Court Email
Questions/Challenges	Courts will need to determine how to get deposits to the bank
Additional Resources Needed	 Constable/CSO to take deposit to bank
	 Can be coordinated with 24 hour locations to go
	with their daily deposit
	 Additional staff in office to enter filings
Notes	Having all cases entered in system will assist in compiling stats and
	make locating any unprocessed cases easier upon reopening

Debt/ Trespass Cases - Serv	vice Issuance
Work to be Done	Accepted debt/trespass matters to be issued for service upon the defendant
How to be Done	Service to be issued via: a. Certified Mail: All in-state individual Defendants b. Regular Mail: to Plaintiffs to serve on long arm Defendants (out of state)
Questions/Challenges	 Service upon In-state Business Defendants is dependent upon Constable availability State Mail to pick-up Certified Envelopes & Long Arms?
Additional Resources Needed	Additional staff in office to enter filings/issue service
Notes	Additional information to be collected from Defendants with answer form – indicating if they have access to Zoom/Skype, etc. and their Email address • CF07 has been altered to capture this information • This information still of value post-COVID 19

Debt/ Trespass Cases – Ent	Debt/ Trespass Cases – Entry of Service Returns	
Work to be Done	All service returns received by the Court to be clocked in and entered into Contexte by the clerk. This includes Green Cards and Certified Mail Returned by USPS and Long Arm Affidavits received via Eflex or Mail	
How to be Done	 Clerical staff to open and clock in mail upon receiving at each Court location Clerical staff to enter & scan service return in Contexte according to standard procedures 	

	 Unclaimed Service – requires issuance of COM Non-Est Service – requires issuance of CF09 letter via mail or Eflex
Questions/Challenges	 20 day time period to answer shall be extended pursuant to Administrative Order Certificate of Mailings need to be taken to Post Office on day that postage is placed on them.
Additional Resources Needed	 Constable/CSO to take Certificate of Mailings to Post Office Additional staff in office to enter filings
Notes	

Debt/ Trespass Cases – I	Entry of Answers Requesting Trial/Admissions
Work to be Done	All answers received by the Court to be clocked in and entered into Contexte by the clerk. This includes Admissions, Requests for Trials/BOP.
How to be Done	 Answers to be accepted via Eflex – can be done remotely Answers to be accepted via US Mail, Fax and Court Email Clerical staff to clock in mail upon receiving at each Court location Clerical staff to enter & scan Answer in Contexte according to standard procedures Admissions – require entry of judgment Can be done by clerk without Judge Trial Requests Require Scheduling or form of resolution New information collected on CF07 (access to technology and email address) to be recorded as follows: Email – clerk to enter in CPATELE Access to technology – clerk to add docket text to Answer docket code in CDADOCT accordingly or through new docket code
Questions/Challenges	 20 day time period to answer shall be extended pursuant to Administrative Order Scheduling limitations at this time and upon reopening Note: Extreme backlog may happen with scheduling of these matters upon reopening as LLT matters will take precedence. May want to consider scheduling LLT 4 days and "other items" 1 day a week. This may help keep from a complete backlog in other items.

Additional Resources Needed	Determination of how scheduling to work upon
	reopening – this may vary by location
	 Add a new docket code for the inputting of
	whether party has access to technology
Notes	All previously issued summons will not have indication of access
	or email
	 Need to determine way to collect this information
	from all parties – May want to create a standard
	letter to collect this information and send out while
	we are waiting to schedule.

Debt/ Trespass Cases – Ent	Debt/ Trespass Cases – Entry of Judgment by Admissions	
Work to be Done	All answers admitting to debt/trespass judgments that are received by the Court to be clocked in and entered into Contexte by the clerk.	
How to be Done	Clerical staff to enter and issue Judgment by Admissions according to standard procedures	
	 Can be done by clerk remotely via VPN and printed to the Court for mailing 	
	 Or, can be done by clerk on site and mailed 	
Questions/Challenges	 Requires coordination between clerical staff if being done remotely – for printing/mailing 	
	 Requires judgment to be mailed the same day it is entered. 	
Additional Resources Needed	Potential additional VPN access	
	 More staff on site 	
Notes		

Debt/ Trespass Cases – Issu	Debt/ Trespass Cases – Issuance of Default Affidavits (CF13s)	
Work to be Done	Clerks to issue all Default Affidavit's due to be issued through	
	March 14, 2020	
How to be Done	 Clerical staff to utilize CMATKLR and issue per standard procedures for all CF13s due to be issued through 3/14/20. 	
	 Can be done by clerk remotely via VPN Those requiring printing can be printed at Court location and mailed by onsite clerk Those for E-filers to be uploaded to Eflex. Or, can be done by clerk on site and mailed 	
Questions/Challenges	Requires coordination between clerical staff if being done remotely	
Additional Resources Needed		
Notes		

Debt/ Trespass Cases – Ent	ry of Judgment by Default (CF13s)
Work to be Done	All CF13s approved by Judge for entry of judgment to be entered
	and issued by clerk
How to be Done	Clerical staff to accept and enter any CF13s filed
	with the Court
	 Filed through the mail
	○ Filed via Eflex – can be accepted remotely
	• Clerical staff to send CF13s to Judge designated by
	County/Court for review
	Can be done electronically by list of cases, or
	 Can be done by giving paperwork to judge for review
	 Once approved/denied, answer to be entered by
	clerk on CDADOCT per standard procedures
	 Clerk to issue judgment on docket/case according
	to standard procedures
	 Judgment to be printed and mailed
	 Can be done by clerk remotely via VPN
	Those requiring printing can be
	printed at Court location and
	mailed by onsite clerk
	 Or, can be issued by clerk onsite
	 Requires use of Judge's electronic signature
	 Can use /s/ format, or
	 Insert Imaged version of signature when
	judges agree to this
Questions/Challenges	 Requires judge to have VPN access if not
	reviewing onsite, or judge to be onsite for review
	 If clerk entering remotely, not capable of scanning
	judicial answer
	 If sent by electronic list, clerk capable of importing
	judicial answer remotely – including Emails
	 Judicial approval for use of electronic
	signature/Image of signature
Additional Resources Needed	 Potential additional VPN access
	 For Judges and/or Staff
	 More staff on site – Judges and/or Staff
Notes	

Debt/ Trespass Cases – Entry of Stipulated Agreements/Judgments	
Work to be Done	All Stipulated agreements and Stipulated Judgments filed on
	debt/trespass cases to be accepted on case, sent for judicial review
	and upon judicial approval, entered on docket.
How to be Done	 Clerical staff to accept and enter any Stipulation
	Requests filed with the Court
	 Filed through the mail
	 Filed via Eflex – can be accepted remotely

	Clerical staff to send Stipulation Request to Judge
	designated by County/Court for review.
	 Can be done electronically by list of cases, or
	 Can be done by giving paperwork to judge for
	review
	 Once approved/denied, answer to be entered by
	clerk on CDADOCT per standard procedures
	 Clerk to Enter approved stipulation on docket/case
	according to standard procedures
	 Requires use of Judge's electronic signature
	Can use /s/ format, or
	 Insert Imaged version of signature when
	judges agree to this
	 Final version with signature to be printed and
	mailed
	 Can be done by clerk remotely via VPN
	Those requiring printing can be
	printed at Court location and
	mailed by onsite clerk
	 Or, can be issued by clerk onsite
Questions/Challenges	Requires judge to have VPN access if not
	reviewing onsite, or judge to be onsite for review
	 If clerk entering remotely, not capable of scanning
	judicial answer
	o If judicial answer sent electronically, clerk capable
	of importing judicial answer remotely – including
	Emails
	 Judicial approval for use of electronic
	signature/Image of signature
Additional Resources Needed	Potential additional VPN access
	 For Judges and/or Staff
	 More staff on site – Judges and/or Staff
	 Access to Zoom for judges/litigants
	Use of Zoom for "mediation" and assistance to
	parties in cases where an agreement is desired.
Notes	Assists in the disposal of many pending debt/trespass cases
	1 or many periodic december out of

Debt Cases – Schedule to be Heard through Video	
Work to be Done	Simple Debt cases to be heard by a judge
How to be Done	 Clerks to work with judges to determine which cases are considered simple debt cases
	 For older cases, letter to be sent to parties seeking email addresses and asking whether parties have capability to participate in video hearing
	 CF07 already altered to capture this information for more recently filed cases

	Once court starts to receive responses, dates/times scheduled for video hearings for those with capability and notices mailed to parties Court 17 and heart date video
	o Court 17 can be used to pilot
	An additional trial notice to be developed for
	Contexte to be used for cases heard using Zoom to
	include Zoom meeting invite and consequences
	should a party not appear for the hearing
Questions/Challenges	 Access to this process for anyone needing an
	interpreter
	 May require clerk to log into Zoom hearing as co-
	host to assist judge with managing any documents
	or parties in waiting room or breakout rooms
Additional Resources Needed	Webcams to be purchased and installed on computers in courtrooms
	May need webcams for clerical staff if they are needed to co-host the video matters
	 Access to Zoom for judges/litigants
	 Training for clerks and judges on using Zoom for
	hearings
	Will need to develop cheat sheet for judges with
	tips for using Zoom and things to remember for
	hearings
Notes	Assists in the disposal of many pending debt/trespass cases

All Case Types – Accepting and Issuing Certified Copies		
Work to be Done	All pending and newly filed Certified Copy (Transcript) requests to	
	be approved and processed by the clerk then sent for judicial	
	approval/signature.	
How to be Done	 Clerical staff to accept and enter any Certified 	
	Copy Request filed with the Court	
	 Filed prior to closing and pending 	
	 Filed through the mail – payment to be processed 	
	(Check/MO)	
	 Filed via Eflex – can be accepted remotely 	
	 Clerical staff to prepare Transcript paperwork and 	
	send to Judge designated by County/Court for	
	review.	
	 Can be done electronically, or 	
	 Can be done by giving paperwork to judge for 	
	review	
	 If approved, Clerk to use Judge's Electronic 	
	signature on document and signed form to be	
	uploaded to docket with judges signature	
	 Final copy to be uploaded to docket based on 	
	standard procedures	
	 If requested by paper filer, copy to be printed and 	
	mailed by onsite clerk	

Questions/Challenges	Requires coordination between clerical staff if
	being done remotely
	 Constable/CSO to deliver deposit to the bank
	 Can be coordinated with 24 hour locations to go
	with their daily deposit
Additional Resources Needed	 Potential additional VPN access
	 For Judges and/or Staff
	 More staff on site – Judges and/or Staff
Notes	

All Case Types – Issuance of Wage Attachments		
Work to be Done	All pending/filed wage attachments to be reviewed by Judge and Issued to Employers	
How to be Done	 Clerical staff to accept and enter any Wage Attachments filed with the Court Filed prior to closing and pending Filed through the mail Filed via Eflex – can be accepted remotely Clerical staff to send Wage Attachment Request to Judge designated by County/Court for review. Can be done electronically by list of cases, or Can be done by giving paperwork to judge for review Once approved/denied, answer to be entered by clerk on CDADOCT per standard procedures Clerk to use Judge's Electronic signature on document and signed form to be uploaded to docket with judges signature Approved Wage Attachment to be sent to Garnishee via USPS – standard procedure 	
Questions/Challenges	 Businesses that are closed – will they get the mail? If Defendant/employees not working <i>now</i>, wages can't be attached but may be valid once reopened. Will this result is many unnecessary Non-Ests? May include payment (check/MO) that will need to be deposited with the bank There could be an increased postage cost to the Court with the large number of mailing expected to be done once scheduling matters resumes – need to ensure funds available 	
Additional Resources Needed	 Potential additional VPN access More staff on site Constable/CSO to deliver deposit to the bank 	

	 Can be coordinated with 24 hour locations to go with their daily deposit
Notes	

Abandoned Properties – to be issued	
Work to be Done	 Pending Abandoned Property cases to be reviewed. Process new Abandoned Property cases.
How to be Done	 Pending Abandoned Property cases may only need to be reviewed to see if all services were completed and all required documents were filed. Orders can be issued if all requirement are met. New Abandoned Property Cases would need to be processed. Judicial review and issue service if approved
Questions/Challenges	
Additional Resources Needed	
Notes	

LLT Cases – Acceptance an	nd Entry of Cases	
Work to be Done	 For all cases already filed & accepted, send a letter to the parties regarding the Court potentially handling certain matters through video and asking about technological capabilities – can this be done through efiling system? All pending filings to be accepted and entered as per standard procedure. 	
How to be Done	Cases to be accepted via E-flex	
Questions/Challenges	Dependent upon Governor revising Order to allow filings Will credit card payments still be valid?	
Additional Resources Needed Notes	Having all cases entered in system will assist in compiling stats and	
TNOTES	leave time and resources available for scheduling upon reopening. Will also assist parties in allowing possible resolution through ADR.	

LLT Cases – Offer Alternative Dispute Resolution through Video		
Work to be Done	Judges to mediate between parties to work towards resolution.	

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How to be Done	For cases accepted and pending since court closure
	- Letter to be sent to parties verifying their
	intention to proceed and seeking email addresses
	and whether parties have capability to participate
	in a video proceeding
	• For cases filed after court closure - Letter to be sent
	to parties verifying their intention to proceed and
	offering mediation and seeking email addresses
	and whether parties have capability to participate
	in a video proceeding
	 Judges to act as mediators will be selected by Chief
	Magistrate/DCMs and given training in mediation
	 Once court starts to receive responses from parties,
	dates/times scheduled for video mediation for those
	with capability and notices mailed to parties
	Mediation to be held through Zoom
	 Breakout rooms can be used to separate parties
	Mediation can by done by judge offsite
Questions/Challenges	 Dependent upon Governor revising Order
	 Access to this process for anyone needing an
	interpreter
	May require clerk to log into Zoom hearing as co-
	host to assist judge with managing any documents
	or parties in waiting room or breakout rooms
Additional Resources Needed	ADR Process to be established
	 Judges acting as mediators will need VPN/remote
	access as well as access to video capability at
	offsite location
	 Access to Zoom for judges/litigants
	Notice to parties edited to include Zoom hearing
	information
	 Will need to develop cheat sheet for judges with
	tips for using Zoom and things to remember for
	mediation

Phase I Overall Questions:

• Once we know a reopen date, locations can start scheduling dates for in court matters to be heard in person, garagekeepers, abandoned property, replevin

Phase II

Reopening of Civil Locations to the Public (Limited Numbers) Reopening to be determined by Order permitting public access

- Staffing numbers and safety protocols are the same as in Phase I
 - o Possible increase to number of staff in a location as long as following safety guidelines
 - When the facility size does not allow for entire staffs to work at a location, managers will develop a staffing rotation plan to rotate assigned clerks through the court location
 - When assigning staff to work in rotations at locations or from home, managers should take into consideration any obstacles to staff members, such as the closing of schools, daycares, etc. and attempt to schedule those employees accordingly.
- Exact numbers of the public permitted in the court locations would be restricted by orders from Governor, Chief Justice and/or Chief Magistrate
 - Social distancing still required
 - Number of persons who can safely occupy lobby space with social distancing is as follows:

Court 9-2

Court 13 - 10-15

Court 16-1 but public may line up in the hallway (will need to be coordinated with Capital Police

Court 17 – 10-12 (will need to be coordinated with Court 3)

- Health screenings possibly required for public as well as employees
 - If health screening required for the public, process for the screenings will be established by Uniform Services personnel
- Public Access to Court locations
 - Lobbies must be arranged to account for 6' spacing between litigants
 - Coordinate with Uniformed Services (and JP 16 to also work with Capital Police)
 - If lobby is at maximum determined occupancy, other methods to ensure social distancing can be utilized
 - Record litigant name and telephone number and have them wait in car until called?
- Options for limiting numbers of public permitted in court locations at given times
 - O Court locations to work with sister locations to determine number of courtrooms available (Ex: JP 17 shares a courtroom with JP 3)
 - Continue methods of disposing of cases through virtual methods, detailed in Phase I, which could reduce number of litigants required to appear in court
 - Expanded hours
 - To address backlogged cases and limit on the number of litigants permitted to
 enter the locations at any given time, pending cases that cannot be resolved
 virtually, may be scheduled on hours not normally used for scheduling of such
 cases at the various locations
 - Cases to be considered for scheduling off hours and plans for staffing those hours
 must be recommended by location managers to the operations managers who will
 consult with the appropriate DCM to determine plan feasibility and judicial
 availability to staff the hours

The total number and age of filings to be processed in each civil location must be monitored and reported weekly. These figures shall be compiled by each County's JOM/Supervisor and sent to the Operations Manager weekly.

In addition to the work being done through Phase I, locations would begin the following:

LLT – Scheduling for in person and by video	
Work to be Done	LLT matters to be scheduled for hearing either in person or by video – both types can run simultaneously using courtrooms and chambers
How to be Done	 For in person hearings - oldest cases scheduled first An additional trial notice to be developed for Contexte to be used for cases heard using Zoom to include Zoom meeting invite and consequences should a party not appear for the hearing
Questions/Challenges	 What is appropriate scheduling so as to not overwhelm judges and clerks? Can a case be scheduled by video if a party needs an interpreter? Can a hearing be held with 1 party in person and 1 party appearing by video?
Additional Resources Needed	 Need webcams installed on judges' pcs in chambers Need FTR installed on pcs in chambers or another method for recording Training for clerks and judges on using Zoom for hearings
Notes	

Writs of Possession	
Work to be Done	All pending and new requests for Writs of
	Possession to be accepted and processed.
How to be Done	 New filings to be accepted via E-flex and paper filed. Clerk to process the paperwork and put in Constables bin to issue service. Constables will follow their established best practices for COVID-19 safety when
Questions/Challenges	executing Writ Will need to coordinate with the Constables to
	determine how many cases they can serve in a day

	or week. We may need to process X amount of Writs a week.
Additional Resources Needed	
Notes	

Garagekeepers – to be issued	
Work to be Done	Reissue pending Garagekeepers and process new Garagekeepers. • For a pending matter, where the sale date has passed, the matter will have to be rescheduled and Garagekeeper will have to do a new advertisement with a new date and postings.
How to be Done	 Schedule new dates for pending Garagekeeper cases and send out notices. Schedule dates for new Garagekeeper cases and send out notices. Possibly schedule 90 days in advance instead of 60 days to give more time for greater numbers of people to be permitted to gather
Questions/Challenges	 What is the number of people allowed to gather together? Does this sale need to be scheduled for a time when that number is unlimited? Can the sale be held virtually or through some combination of virtual and in person?
Additional Resources Needed	
Notes	

Replevin – to be scheduled	
Work to be Done	Re-schedule pending Replevins and schedule new
	filings
How to be Done	 Reschedule, issue summons and re-issue service on pending Replevins that were stayed.
	 Process new Replevins – Schedule for trial, issue summons and issue service
Questions/Challenges	 Constables are usually the third service in this process. They will only serve Replevins if the first two service were unsuccessful. They would however have to serve a Writ of Replevin if the parties do not resolve the matter.

	Constables will follow their established best practices for COVID-19 safety when executing Writ
Additional Resources Needed	
Notes	

Constable Sales – to be Scheduled	
Work to be Done	Reschedule pending Constable Sales and schedule new Constable Sale requests.
How to be Done	 Clerk will provide the Constable cases that requires dates and times for sales. Constable will provide clerk with the date and time of sale. Clerk will schedule and send out notices. Possibly schedule 90 days in advance instead of 60 days to give more time for greater numbers of people to be permitted to gather Constable will perform sale on schedule date.
Questions/Challenges	 What is the number of people allowed to gather together? Does this sale need to be scheduled for a time when that number is unlimited? Can sale be held virtually or through some combination of virtual and in person? May still require social distancing. Constable would have to insure that all participants were complying with social distancing. This may require a second constable to help control the social distancing while the other performs the sale.
Additional Resources Needed	Additional constables on site during a sale
Notes	

Phase II Overall Questions:

- Access to technology by litigants
- Must keep any sale open to the public in accordance with any Governor Order and/or social distancing requirement existing at that time

<u>Phase III</u> Civil Locations Open to the Public in Larger Numbers – *New Normal*

- Larger numbers of the public allowed access to the JP Court facilities or no limit on numbers of the public allowed access to JP Court facilities
 - o Social distancing no longer required
 - Health screenings no longer required for public or employees
- Options for Limiting Numbers
 - While there are no requirements for the restriction of litigants required to appear at Court locations, the Court can still reduce these numbers and allow for more convenient and efficient methods of resolving cases based on the lessons learned while in the previous three phases.
 - The continued use of these methods will be reviewed and considered for use under special circumstances, or on a more regular basis, depending on Court needs.

The total number and age of filings to be processed in each civil location must be monitored and reported weekly. These figures shall be compiled by each County's JOM/Supervisor and sent to the Operations Manager weekly.

Use of video in lieu of in person appearances continues as an option for parties. If established, ODR/ADR process continues to be utilized.